

**MINUTES OF
BOARD OF COUNTY COMMISSIONERS
BRADFORD COUNTY, FLORIDA
REGULAR SCHEDULED MEETING 6:30 P.M.
THURSDAY, APRIL 19, 2012**

The Bradford County Board of County Commissioners convened in a regular meeting on Thursday, April 19, 2012, at 6:30 p.m., in the County Commission Chambers, at 945 North Temple Avenue, Starke, Florida.

PRESENT: Chairman Chandler, Commissioner Thomas, Commissioner Riddick, Commissioner Sellars and Commissioner Lewis.

ALSO PRESENT: Brad Carter, County Manager; Rachel Rhoden, Administrative Assistant; Ray Norman, Clerk of Courts; Marlene Stafford, Deputy Clerk, Jim Farrell, Finance Director; Brian Johns, Emergency Management Director; Kelly Canady, Community Development Director; Mark Crawford, Press; Jerome Kelley, County Engineer; Randy Andrews, Zoning Director; Sally Armstrong, Building and Zoning Administrative Assistant; Terry Vaughan, Supervisor of Elections; Capt. Ron Johnson (EMS), Capt. Starling and Sheriff Smith.

CALL TO ORDER: Chairman Chandler called the meeting to order at 6:30 p.m.

**PUBLIC HEARINGS
ADOPTION OF ORDINANCES**

**--LAND DEVELOPMENT REGULATIONS AMENDMENT APPLICATION NO. LDR 12-01 (BOCC)—
RANDY ANDREWS:** Chairman Chandler recognized Mr. Andrews, who presented the ordinance for consideration and read the title into the record.

Chairman Chandler opened the public hearing. There being no response, the public hearing was closed.

*Commissioner Lewis moved, seconded by Commissioner Sellars, and **carried 5-0, to adopt the Ordinance Approving Land Development Regulations Amendment Application No. LDR 12-01.** (The [Ordinance was assigned No. 2012-04.](#))*

--COMPREHENSIVE PLAN TEXT AMENDMENT APPLICATION NO. CPA 12-01 (BOCC)—RANDY ANDREWS: Mr. Andrews presented the ordinance for consideration and read the title into the record.

Chairman Chandler opened the public hearing. There being no response, the public hearing was closed.

*Commissioner Thomas moved, seconded by Commissioner Lewis, and **carried 5-0 to Adopt the Ordinance Approving Comprehensive Plan Text Amendment Application No. CPA 12-01.** ([The Ordinance was assigned No. 2012-05.](#))*

SAMPSON LAKE CONTROL STRUCTURE REPLACEMENT STATUS UPDATE—SUWANNEE RIVER WATER MANAGEMENT DISTRICT:

Chairman Chandler recognized Brian Coffman, who in turn introduced James Link, Project Manager for the Sampson Lake Water Control Structure project. Mr. Link presented a status update on the project.

Mr. Coffman advised that once preliminary designs are complete they would hold public meetings, which should be within the next 90 days (residents will receive notice of the public meetings). They will then come back to the Commission for final approval of the structure. (Patrick Webster will be coming to the Commission in a couple of weeks to discuss the Alligator Creek project.)

Discussion ensued, which was not limited to but included the Alligator Creek project and its affects on Sampson Lake, the Sampson Lake Control Structure (both existing and proposed), and the proposed North Florida Aquifer Replenishment Initiative Pilot Test project (St. Johns River Water Management District). Several citizens both named and unnamed, made comments, expressed concerns and asked questions. (Rick Harmon, Edwin Johns, Paul Still, Ron Brennan, Mary Bowes, and Kathy Still.)

Chairman Chandler expressed disappointment with the Water Management Districts not listening to the citizens and involving the citizens in the process. The County and its residents have legitimate input and should be involved from the very beginning of a project. He would hope that SRWMD would protect the interests of the County.

PUBLIC COMMENTS:

Paul Still—Bradford County Soil and Water Conservation District Update

- Have filed a petition with D.E.P. to request an Administrative Hearing to review the Santa Fe River Basin Management Action Plan.
- Have voted to file petitions requesting Administrative Hearings for the activities regarding the DuPont wells.

CONSENT AGENDA:

- A. MINUTES OF REGULAR SCHEDULED MEETING OF MARCH 5, 2012
- B. MINUTES OF SPECIAL CALLED MEETING OF MARCH 12, 2012
- C. MINUTES OF REGULAR SCHEDULED MEETING OF MARCH 15, 2012
- D. PUBLIC DISCLOSURE OF CONFLICT OF INTEREST FOR FY2010 CDBG DCA CONTRACT NO. 11DB-C5-03-14-01-H17
- E. CONSIDER APPROVAL OF LOW BIDDERS FOR SHIP REHAB PROJECTS
- F. CONSIDER APPROVAL OF AGREEMENT BETWEEN BRADFORD COUNTY TOURIST DEVELOPMENT COUNCIL AND NORTH FLORIDA REGIONAL CHAMBER OF COMMERCE
- G. CONSIDER APPROVAL OF AMENDMENT #3 TO AGREEMENT FOR PURCHASE AND SALE OF DIRT IN PLACE BETWEEN BRADFORD COUNTY AND RAYONIER (Increase from \$1.30 per cubic yard to \$1.35 per cubic yard.)
- H. CONSIDER APPROVAL OF CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY (COPCN) FOR THE FOLLOWING:
 - 1. Century Ambulance Service, Inc.
 - 2. Bradford County EMS
- I. CONSIDER APPROVAL OF EXTENSION OF AGREEMENT BETWEEN BRADFORD COUNTY AND DRMP FOR ENGINEERING SERVICES FOR AN ADDITIONAL ONE-YEAR TERM

Regarding Item "D", Chairman Chandler advised that there has been no disclosure of conflict of interest.

[Declaring a voting conflict](#) regarding Item "E", Commissioner Thomas will abstain from voting on the Consent Agenda.

*Commissioner Lewis moved, seconded by Commissioner Sellars, and **carried 4-0, to approve the [Consent Agenda](#) in its entirety.***

APPROVE PAYMENT OF BILLS—COMMISSIONER RIDDICK:

*Commissioner Riddick moved, seconded by Commissioner Lewis, and **carried 5-0, to approve payment of the bills as reviewed.*** (A list of the bills is on file in the Finance Department of the Office of the Clerk.)

COUNTY ATTORNEY REPORTS—TERRY BROWN:

A. RESOLUTION:

"A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF BRADFORD COUNTY, FLORIDA REPEALING PRIOR COUNTY COMMISSION DISTRICTS; ESTABLISHING AND DESIGNATING COUNTY COMMISSION DISTRICT BOUNDARIES; PROVIDING DIRECTIONS TO STAFF AND PROVIDING AND EFFECTIVE DATE."

County Manager Brad Carter presented the resolution for consideration and read the title into the record.

(04-19-12 Regular Meeting)

Chairman Chandler opened the floor for public comment, at which time two citizens addressed the Commission.

Supervisor of Elections, Terry Vaughan reviewed the redistricting process.

Following discussion, *Commissioner Lewis moved, seconded by Commissioner Sellars, and carried 4-1, with Commissioner Thomas dissenting, to adopt the Resolution approving Redistricting Plan A.* (The [Resolution assigned No. 2012-14 attached hereto](#) is made a part of these minutes. Exhibit A of said resolution contains legal descriptions for the new district boundaries.)

SHERIFF REPORTS—GORDON SMITH:

A. CONSIDER APPROVAL OF PROCLAMATION FOR PEACE OFFICERS' MEMORIAL DAY 2012

Sheriff Smith presented the proclamation for consideration and invited the Commission to attend the Law Enforcement Memorial Service, Thursday, May 3, 6:30 p.m. at the fairgrounds.

Commissioner Lewis moved, seconded by Commissioner Sellars, and carried 5-0, to approve the [proclamation](#) as presented.

Sheriff Smith expressed appreciation to the Road Department for the sign project in Hampton and Crystal Lake Estates, and to Brian Johns, Allen Parrish and the Volunteer Fire Department for the 911 sign project throughout the County.

CLERK REPORTS—RAY NORMAN:

A. STATUS OF CONTRACT FOR AUDITING SERVICES

Clerk Norman advised that the Audit Services Agreement with Purvis, Gray and Company is up for renewal. The firm continues to provide excellent, professional services. The current agreement includes an automatic renewal clause. It is his recommendation to extend the agreement for an additional two years to cover fiscal years ending September 2012 and 2013.

Commissioner Thomas moved, seconded by Commissioner Lewis, and carried 5-0, to extend the contract as recommended.

COUNTY MANAGER REPORTS—BRAD CARTER:

A. CONSIDER APPROVAL OF INTERLOCAL AGREEMENT RELATING TO THE ESTABLISHMENT OF FLORIDA LEADERS ORGANIZED FOR WATER (FLOW)

Mr. Carter asked the Board to consider approval of an Interlocal Agreement Relating to the Establishment of Florida Leaders Organized for Water (FLOW). Mr. Kelley serves on this committee and is present to address the Commission.

Mr. Kelley explained the purpose for which FLOW was created and its objectives. State law requires an Interlocal Agreement to establish FLOW as a recognized legal entity to carry out certain duties as outlined in the Interlocal Agreement.

Mr. Kelley gave an historical account of the aquifer divide and how, through the years, it has moved primarily due to the development and the use of water in the Jacksonville area. He has proposed an objective to restore the aquifer divide back to its natural and historical divide as it was in 1983. He would like to present this objective to the Water Management Districts and using their resources, let them develop a plan to accomplish the objective.

Commissioner Riddick commended Mr. Kelley for his knowledge and common sense approach.

*Commissioner Lewis moved, seconded by Commissioner Sellars, and **carried 5-0, to approve the [Interlocal Agreement](#) as presented.***

B. RESOLUTION:

“PROVIDING A UNIFORM POLICY FOR THE COLLECTION OF EMERGENCY SERVICES ACCOUNTS PAYABLE; PROVIDING FOR THE WRITE-OFF OF UNCOLLECTABLE ACCOUNTS; PROVIDING FOR THE SETTLEMENT OF OUTSTANDING ACCOUNTS; PROVIDING FOR THE INITIATION OF COLLECTION ACTIONS FOR CERTAIN ACCOUNTS; RESCINDING RESOLUTION 2009-02; AND PROVIDING AN EFFECTIVE DATE.”

Mr. Carter presented the resolution for consideration and read the title into the record. The proposed resolution reduces the time frame from one year to six months before unpaid bills are referred to a collection agency, improving collection percentages. Counsel and the county auditor have both reviewed the resolution.

Following brief discussion, *Commissioner Lewis moved, seconded by Commissioner Sellars, and **carried 5-0, to adopt the resolution as presented.*** (The [Resolution was assigned No. 2012-15.](#))

C. REPORT ON EMS SYSTEM REVIEW

In light of recent points of interest raised concerning Emergency Medical Services, Lifeguard Ambulance Service was invited to conduct a system review. Mr. Carter read excerpts from their [findings](#):

- The current Bradford County EMS System is well equipped to meet the needs of the community consistent with industry standards.
- The EMS deployment plan used by Bradford County EMS maximizes unit availability using a dynamic deployment model.
- The Bradford County EMS system is well positioned to benefit from grant funds issued by the Florida Department of Health.
- In reviewing the Bradford County organizational structure, there is a tremendous emphasis on ensuring representatives are in place to manage training, education and quality.
- The primary clinical staffing configuration offers predominately two advanced life support providers (Paramedics) on each ambulance.

The summary statement is: The current Bradford County EMS system would be challenging to replicate under a privatized model without a tax subsidy.

Mr. Carter expressed pride in the findings, particularly when you consider the findings come from a potential private competitor.

D. REQUEST AUTHORIZATION FOR COUNTY MANAGER TO MAKE OFFER OF \$30,000.00 TO NEW RIVER SOLID WASTE ASSOCIATION FOR PURCHASE OF THE FOLLOWING:

1. CATERIPLAR CS43C COMPACTOR
2. FRONT END LOADER
3. CATERPILLAR D3C TRACTOR BULLDOZER

Mr. Carter requested authorization to offer New River Solid Waste Association \$30,000.00 for the purchase of the equipment listed above with the proceeds from the sale of the old motor graders.

Commissioner Lewis said that the request is a result of Mr. Frees asking for help and expressing a need for the compactor and the front end loader for the Road Department. New River Solid Waste Association is offering the three pieces of equipment as a package deal. The front-end loader alone would cost about \$25,000. The County would be getting a good deal, if NRSWA accepts the offer.

Commissioner Lewis moved, seconded by Commissioner Thomas, to authorize the County Manager to make the offer as requested.

Extensive discussion ensued which was not limited to but included the needs of the Road Department, making an offer on the packer alone and pursue purchasing a used dump truck, trading in the older model dump trucks for a newer one, and budgeting funds in next fiscal year's budget toward the purchase of a dump truck(s).

VOTE: MOTION FAILED 2-3, with Commissioner Riddick, Commissioner Chandler and Commissioner Sellars dissenting.

There was additional discussion.

DIRECTIVE: Mr. Carter is to go back to the Road Department to get a collaboration of the priorities concerning their equipment needs.

**E. CONSIDER APPROVAL OF PROCLAMATION FOR OLDER AMERICANS' MONTH 2012—
Rachel Rhoden**

Ms. Rhoden presented the proclamation for consideration.

Commissioner Lewis moved, seconded by Commissioner Thomas, and carried 5-0, to [Proclaim the Month of May 2012, as Older Americans Month.](#)

Ms. Rhoden invited everyone to attend a [celebration](#) hosted by the Bradford County Senior Center on May 8 from 1:00 p.m. to 4:30 p.m. This year's theme is "Never Too Old to Play".

**F. REQUEST APPROVAL TO JOIN FAC LITIGATION CHALLENGING HB5301 REGARDING
MEDICAID BILLING**

Mr. Carter advised that this request is a response to the state's recent cost shift regarding Medicaid and has been reviewed by Counsel. Small counties are being asked for a one-time fee of \$1,000.00

There was some discussion concerning HB5301 (Medicaid cost shift) and its affects on Bradford County.

Commissioner Lewis moved, seconded by Commissioner Sellars, and carried 5-0, to join the [FAC litigation challenging HB5301.](#)

COMMISSIONERS' COMMENTS:

COMMISSIONER RIDDICK:

▪ **HAMPTON LAKE BOAT RAMP**

Investigation has concluded that it would be less expensive to replace the boat ramp than repair it. The existing ramp has about a 30 degree slope, and new one would have a six degree slope to the water and then drop off to 15 degrees. A rough estimate to remove the old ramp and install a new one would be \$75,000.00. After conferring with Clerk Norman, there are adequate funds in the budget (R&M Vessel Projects) to pay for the ramp and not deplete the line item.

If there is a boat ramp in the County that is in need of repair more than Hampton, he would like to do it first. If the Hampton Lake boat ramp ranks #1, he would like the Commission to put out a Request for Bids and start the project while the water levels are low.

Following discussion, there was Board consensus for Mr. Carter, Mr. Kelley and Mr. Funderburk to visit each boat ramp and make an assessment of the "needs" for each ramp to be operable, and report the findings to the Commission at the next regular meeting.

COMMISSIONER SELLARS:

- Commended Sheriff Smith and Capt. Starling for their assistance with the cemeteries.

(04-19-12 Regular Meeting)

COMMISSIONER THOMAS:

- Concurred with Commissioner Sellars. The Commission should participate more to help out with the cemeteries and support the Sheriff in his efforts.

Sheriff Smith said that with the summer coming up, he is working on getting more inmate crews, more volunteers, a weekend crew and using part-time correctional officers.

CHAIRMAN COMMENTS—ROSS CHANDLER: None.

ADJOURN: There being no further business, the meeting adjourned at 8:37 p.m.

**BOARD OF COUNTY COMMISSIONERS
BRADFORD COUNTY, FLORIDA**

ROSS CHANDLER, CHAIRMAN

ATTEST: _____
RAY NORMAN, CLERK OF COURTS

Minutes prepared by Marlene Stafford, Deputy Clerk