

**MINUTES OF THE  
BOARD OF COUNTY COMMISSIONERS  
BRADFORD COUNTY, FLORIDA  
WORKSHOP 5:00 P.M.  
REGULAR SCHEDULED MEETING 6:30 P.M.  
TUESDAY, MARCH 11, 2008**

---

**WORKSHOP  
5:00 P.M.**

The Bradford County Board of County Commissioners convened in a workshop session on Tuesday, March 11 2008, at 5:00 p.m. in the County Commission Meeting Room, 945 North Temple Avenue, Starke, Florida.

Present were: Commissioner Hersey, Commissioner Thomas, Chairman Chandler, Commissioner Cooper and Commissioner Lewis.

Also present were: Brad Carter, County Manager; Sandra Harrell, Administrative Assistant; Ray Norman, Clerk of Courts; Marlene Stafford, Deputy Clerk; Capt. Zipperer; Nora Thompson, Zoning Director; D.Z. Griffis, Facility Maintenance Director; Nelson Green, Emergency Services Director; Paul Funderburk, Road Department Superintendent; Mark Crawford, Press; Brian Johns, Emergency Management Director; Sheriff Milner; Terry Vaughan, Supervisor of Elections; Teila N. Pearson, Tax Collector; Jimmy Alvarez, Property Appraiser; Tim Wilson, CED; Capt. Starling; Jim Farrell, Finance Director; and Angela Macey, Community Development Director.

\_\_\_\_\_

(See Supplement File No. 03-11-08 for a copy of documentation presented at this meeting.)

\_\_\_\_\_

**CALL TO ORDER**

Chairman Chandler called the workshop to order at 5:05 p.m.

\_\_\_\_\_

**DISCUSSION**

**General:**

Mr. Carter said that Mr. Green has an RFP that he would like to get permission to advertise.

Mr. Green distributed "draft" copies of an RFP for Board approval to advertise for a "Fiber-Optic 'Ring' Project". The intent is to provide fiber-optic connectivity between critical public safety agencies. It will also help with COOP, since the Starke Police Department is the backup EOC. They propose to pay for the project out of the IGCF. The RFP will help with determining the actual cost. The project will be handled in phases and nothing is to be done until it first goes through the Intergovernmental Communications Committee and back to the Commission for final approval.

(03-11-08 Workshop and Regular Meeting)

Discussion ensued.

Mr. Green advised that Mr. Carter would bring this item back up for formal approval during the regular meeting.

### **Budget Cuts and Reduction:**

Chairman Chandler thanked all the Constitutional Officers and Department Heads for coming to the workshop. He appreciates everyone's cooperation in getting the County's budget in line.

At the request of Mr. Carter, each Constitutional Officer addressed the Commission on what a 4% across the board budget reduction would mean to their respective offices.

Discussion resulted.

Mr. Carter said there are a couple of items that the Commission will need to take action on during the regular meeting:

- ❑ Amendment to the County Incentive Grant Program Agreement with the Department of Transportation for SE 144<sup>th</sup> Street (Mullins Grade). The amendment relates to a technical change. The dollar figure did not change. Categories were added to receive reimbursement on expenditures that were not covered in the initial agreement.
- ❑ The City of Starke has approved the County's \$14.00 surcharge offer for solid waste. After Board approval, it will be referred to New River for adjustment.
- ❑ Impact Fees – Staff recommendation is to consolidate all revenues into the Road Category.

There was some discussion concerning total revenues anticipated through the impact fees, the method of collection, and expenditure regulations.

---

### **ADJOURN**

There being no further business, the workshop adjourned at 6:24 p.m.

(03-11-08 Workshop and Regular Meeting)

**REGULAR MEETING  
6:30 P.M.**

The Bradford County Board of County Commissioners convened in regular session on Tuesday, March 11, 2008, at 6:30 p.m. in the County Commission Meeting Room, 945 North Temple Avenue, Starke, Florida.

Present were: Commissioner Hersey, Commissioner Thomas, Chairman Chandler, Commissioner Cooper and Commissioner Lewis.

Also present were: Brad Carter, County Manager; Sandra Harrell, Administrative Assistant, Ray Norman, Clerk of Courts; Marlene Stafford, Deputy Clerk; Nora Thompson, Zoning Director; Mark Crawford, Press; Jim Farrell, Finance Director; Angela Macey, Community Development Director; Tim Wilson, CED; Paul Funderburk, Road Department Superintendent; D.Z. Griffis, Facility Maintenance Director; Brian Johns, Emergency Management Director; Nelson Green, Emergency Services Director; Terry Brown, County Attorney; and Capt. Zipperer.

---

(See Supplement File No. 03-11-08 for a copy of documentation presented at this meeting.)

---

**INVOCATION / PLEDGE OF ALLEGIANCE**

Commissioner Cooper offered the Invocation and led the Pledge of Allegiance.

---

**CALL TO ORDER**

Chairman Chandler called the meeting to order at 6:35 p.m.

---

**PUBLIC HEARINGS**

**ENACTMENT OF ORDINANCES**

**--AMENDMENT TO THE TEXT OF THE BRADFORD COUNTY COMPREHENSIVE PLAN, APPLICATION NO. (CPA 07-2)(BOCC)—NORA THOMPSON:**

Ms. Thompson read the title into the record:

**“AN ORDINANCE OF BRADFORD COUNTY, FLORIDA, AMENDING THE BRADFORD COUNTY COMPREHENSIVE PLAN; RELATING TO AN AMENDMENT TO THE TEXT OF THE BRADFORD COUNTY COMPREHENSIVE PLAN, UNDER THE AMENDMENT PROCEDURES ESTABLISHED IN SECTIONS 163.3161 THOROUGH 163.3215, FLORIDA STATUTES, AS AMENDED; PURSUANT TO AN APPLICATION, CPA 07-2, PROVIDING FOR AMENDING A PORTION OF POLICY I.1.6 AND A**

(03-11-08 Workshop and Regular Meeting)

**PORTION OF POLICY I.2.2 OF THE FUTURE LAND USE ELEMENT BY ADDING ELECTRICAL POWER GENERATING FACILITY 1 AND ELECTRICAL POWER GENERATING FACILITY 2, AS LAND USE CATEGORIES; BY AMENDING POLICY V.2.2 OF THE CONSERVATION ELEMENT OF THE COMPREHENSIVE PLAN, AUTHORIZING APPROVAL OF FACILITIES WITHIN LANDS DESIGNATED ELECTRICAL POWER GENERATING FACILITY 1 AND ELECTRICAL POWER GENERATED FACILITY 2 LAND USE CATEGORIES, TO BE APPROVED BY THE BOARD OF COUNTY COMMISSIONERS, PROVIDED NO NET LOSS OF WETLANDS OCCURS; BY AMENDING POLICY V.2.4 OF THE CONSERVATION ELEMENT OF THE COMPREHENSIVE PLAN, PROVIDING FOR PROJECTS WITHIN THE ELECTRICAL GENERATING FACILITY 1 AND ELECTRICAL GENERATING FACILITY 2 LAND USE CONSISTENT WITH POLICY V.2.2, TO BE EXEMPT FROM WETLANDS BUFFER REQUIREMENTS; BY AMENDING POLICY V.2.8 OF THE COMPREHENSIVE ELEMENT OF THE COMPREHENSIVE PLAN, PROVIDING FOR NO NET LOSS OF WETLANDS WITHIN NON-RESIDENTIAL DEVELOPMENTS; PROVIDING SEVERABILITY; REPEALING ALL ORDINANCES IN CONFLICT; AND PROVIDING AN EFFECTIVE DATE.”**

There was brief discussion.

Chairman Chandler opened the public hearing. There being no response, the public hearing was closed.

*On Motion of Commissioner Cooper, Seconded by Commissioner Thomas, the Board unanimously adopted the Ordinance approving Comprehensive Plan Amendment Application No. CPA 07-2. (The Ordinance was assigned No. 08-11.)*

**--LAND USE CLASSIFICATION AMENDMENT, APPLICATION NO. R 070518A (LAZENBY REAL ESTATE HOLDING, LLC)—NORA THOMPSON:**

Ms. Thompson read the title into the record:

**“AN ORDINANCE OF BRADFORD COUNTY, FLORIDA, AMENDING THE BRADFORD COUNTY COMPREHENSIVE PLAN; RELATING TO CHANGING THE LAND USE CLASSIFICATION OF MORE THAN TEN ACRES OF LAND, PURSUANT TO AN APPLICATION, R 070518A, BY THE PROPERTY OWNER OF SAID ACREAGE, UNDER THE AMENDMENT PROCEDURES ESTABLISHED IN SECTIONS 163.3161 THROUGH 163.3215, FLORIDA STATUTES, AS AMENDED; RECOMMENDING TO THE BOARD OF COUNTY COMMISSIONERS OF BRADFORD COUNTY, FLORIDA, APPROVAL OF AN APPLICATION TO AMEND THE FUTURE LAND USE PLAN MAP OF THE BRADFORD COUNTY COMPREHENSIVE PLAN TO CHANGE THE LAND USE CLASSIFICATION FROM AGRICULTURAL-2 (LESS THAN OR EQUAL TO 1 DWELLING UNIT PER 5 ACRES) TO COMMERCIAL OF CERTAIN LANDS WITHIN THE UNINCORPORATED AREA OF BRADFORD COUNTY, FLORIDA; PROVIDING SEVERABILITY; REPEALING ALL ORDINANCES IN CONFLICT; AND PROVIDING AN EFFECTIVE DATE.”**

Chairman Chandler opened the public hearing. There being no response, the public hearing was closed.

*On Motion of Commissioner Lewis, Seconded by Commissioner Thomas, the Board unanimously adopted the Ordinance approving Land Use Classification Amendment Application No. R 070518A. (The Ordinance was assigned No. 08-12.)*

(03-11-08 Workshop and Regular Meeting)

**--LAND USE CLASSIFICATION AMENDMENT, APPLICATION NO. R070612A (JAMES E. AND JOAN C. WATSON)—NORA THOMPSON:**

Ms. Thompson read the title into the record:

**--AN ORDINANCE OF BRADFORD COUNTY, FLORIDA, AMENDING THE BRADFORD COUNTY COMPREHENSIVE PLAN; RELATING TO CHANGING THE LAND USE CLASSIFICATION OF MORE THAN TEN ACRES OF LAND, PURSUANT TO AN APPLICATION, R 070612A, BY THE PROPERTY OWNERS OF SAID ACREAGE, UNDER THE AMENDMENT PROCEDURES ESTABLISHED IN SECTIONS 163.3161 THROUGH 163.3215, FLORIDA STATUTES, AS AMENDED; RECOMMENDING TO THE BOARD OF COUNTY COMMISSIONERS OF BRADFORD COUNTY, FLORIDA, APPROVAL OF AN APPLICATION TO AMEND THE FUTURE LAND USE PLAN MAP OF THE BRADFORD COUNTY COMPREHENSIVE PLAN TO CHANGE THE LAND USE CLASSIFICATION FROM AGRICULTURAL-2 (LESS THAN OR EQUAL TO 1 DWELLING UNIT PER 5 ACRES) TO COMMERCIAL OF CERTAIN LANDS WITHIN THE UNINCORPORATED AREA OF BRADFORD COUNTY, FLORIDA; PROVIDING SEVERABILITY; REPEALING ALL ORDINANCES IN CONFLICT; AND PROVIDING AN EFFECTIVE DATE.”**

Chairman Chandler opened the public hearing. There being no response, the public hearing was closed.

*On Motion of Commissioner Lewis, Seconded by Commissioner Thomas, the Board unanimously adopted the Ordinance approving Land Use Classification Amendment Application No. R070612 A. (The [Ordinance was assigned No. 08-13.](#))*

**--LAND USE CLASSIFICATION AMENDMENT, APPLICATION NO. R 070709A (BOCC)—NORA THOMPSON:**

Ms. Thompson read the title into the record:

**“AN ORDINANCE OF BRADFORD COUNTY, FLORIDA, AMENDING THE BRADFORD COUNTY COMPREHENSIVE PLAN; RELATING TO CHANGING THE LAND USE CLASSIFICATION OF MORE THAN TEN ACRES OF LAND, PURSUANT TO AN APPLICATION, R 070709A, BY THE BOARD OF COUNTY COMMISSIONERS, UNDER THE AMENDMENT PROCEDURES ESTABLISHED IN SECTIONS 163.3161 THROUGH 163.3215, FLORIDA STATUTES, AS AMENDED; RECOMMENDING TO THE BOARD OF COUNTY COMMISSIONERS OF BRADFORD COUNTY, FLORIDA, APPROVAL OF AN APPLICATION TO AMEND THE FUTURE LAND USE PLAN MAP OF THE BRADFORD COUNTY COMPREHENSIVE PLAN TO REDUCE THE BROOKER DESIGNATED URBAN DEVELOPMENT AREA AND TO CHANGE THE LAND USE CLASSIFICATION FROM RESIDENTIAL, LOW DENSITY (LESS THAN OR EQUAL TO 2 DWELLING UNITS PER ACRE) TO AGRICULTURE-1 (LESS THAN OR EQUAL TO 1 DWELLING UNIT PER 15 ACRES) AND TO INCREASE THE BROOKER DESIGNATED URBAN DEVELOPMENT AREA AND TO CHANGE THE LAND USE CLASSIFICATION FROM AGRICULTURE-1 (LESS THAN OR EQUAL TO 1 DWELLING UNIT PER 15 ACRES) TO RESIDENTIAL, LOW DENSITY (LESS THAN OR EQUAL TO 2 DWELLING UNITS PER ACRE) OF CERTAIN LANDS WITHIN THE UNINCORPORATED AREA OF BRADFORD COUNTY, FLORIDA; PROVIDING SEVERABILITY; REPEALING ALL ORDINANCES IN CONFLICT; AND PROVIDING AN EFFECTIVE DATE.”**

Chairman Chandler opened the public hearing. There being no response, the public hearing was closed.

(03-11-08 Workshop and Regular Meeting)

*On Motion of Commissioner Hersey, Seconded by Commissioner Lewis, the Board unanimously adopted the Ordinance approving Land Use Classification Amendment Application No. R070709 A. (The Ordinance was assigned No. 08-14.)*

**--LAND USE CLASSIFICATION AMENDMENT, APPLICATION NO. S 080108A (CITY OF KEYSTONE HEIGHTS)—NORA THOMPSON:**

Ms. Thompson read the title into the record:

**“AN ORDINANCE OF BRADFORD COUNTY, FLORIDA, AMENDING THE FUTURE LAND USE PLAN MAP OF THE BRADFORD COUNTY COMPREHENSIVE PLAN, AS AMENDED; RELATING TO AN AMENDMENT OF MORE THAN TEN ACRES OF LAND, PURSUANT TO AN APPLICATION, S 080108A, BY THE PROPERTY OWNER OF SAID ACREAGE, UNDER THE AMENDMENT PROCEDURES ESTABLISHED IN SECTIONS 163.3161 THROUGH 163.3215, FLORIDA STATUTES, AS AMENDED; PROVIDING FOR CHANGING THE LAND USE CLASSIFICATION FROM PUBLIC TO COMMERCIAL OF CERTAIN LANDS WITHIN THE UNINCORPORATED AREA OF BRADFORD COUNTY, FLORIDA; FINDING THAT SAID AMENDMENT FURTHERS THE ECONOMIC DEVELOPMENT OBJECTIVES OF THE EXECUTIVE ORDER OF THE GOVERNOR DESIGNATING BRADFORD COUNTY AS A RURAL AREA OF CRITICAL ECONOMIC CONCERN, PURSUANT TO SECTION 163.3187(1)(c)4., FLORIDA STATUTES, AS AMENDED; PROVIDING SEVERABILITY; REPEALING ALL ORDINANCES IN CONFLICT; AND PROVIDING AN EFFECTIVE DATE.”**

Chairman Chandler opened the public hearing.

Mr. Dean Weaver, on behalf of the Keystone Heights Airpark Authority, spoke in favor of the application.

Mr. Michael Woodward, representing Bradford County residents Eric and Esther Piper, spoke in opposition to the application.

*On Motion of Commissioner Hersey, Seconded by Commissioner Cooper, the Board unanimously adopted the Ordinance approving Land Use Classification Amendment Application No. S 080108 A. (The Ordinance was assigned No. 08-15.)*

---

**RESOLUTIONS**

Mr. Brown read the title into the record:

**“A RESOLUTION OF BRADFORD COUNTY SUPPORTING THE EXPANSION OF THE SEMINOLE ELECTRIC, INC. COAL-FIRED PLANT, KNOWN AS THE SGS 3 PROJECT IN PUTNAM COUNTY, FLORIDA.”**

*On Motion of Commissioner Thomas, Seconded by Commissioner Lewis, the Board unanimously adopted the Resolution as presented. (The Resolution was assigned No. 08-07.)*

**CONSENT AGENDA**

- A. MINUTES OF REGULAR SCHEDULED MEETING OF JANUARY 17, 2008**
- B. MINUTES OF REGULAR SCHEDULED MEETING OF FEBRUARY 4, 2008**
- C. FOURTH AMENDMENT TO THREE-PARTY AGREEMENT FOR MEDICAL EXAMINER SERVICES**

*On Motion of Commissioner Lewis, Seconded by Commissioner Cooper, the Board unanimously adopted the [Consent Agenda](#) in its entirety.*

---

**SUWANNEE RIVER WATER MANAGEMENT PRESENTATION – DAVID STILL, EXECUTIVE DIRECTOR:**

David Still, Executive Director of SRWMD, expressed his appreciation to the Commission for the level of support he received during his recent quest to be the Executive Director of the Water Management District. He has enjoyed 13 years of working with this Board and the citizens of Bradford County and he looks forward to continuing that service. As local governments are, the Water Management District is facing numerous challenges due to the budget cuts. It is more important than ever to work together to get projects done for the citizens.

Mr. Still addressed the drought situation. In January, his Board passed an ordinance declaring a water shortage that was to take effect by April 7, 2008. It was being postponed for three months in order to get the agricultural interests, industrial users, and municipal users educated on a Phase II water shortage. They feel very strongly about not giving county commissions a responsibility that they have endured through the water shortage. Under Chapter 373 of the Florida Statutes, if they pass a water shortage, county commissions are required to enforce it. Being opposed to un-funded mandates, it is their intention to handle the enforcement. However, they are asking local governments to be vigilant in these drought conditions.

It is hard to convince anyone of a drought when there are rivers at flood stage. However, groundwater levels are at record lows. They have issued over 170 emergency well permits to single-family homes whose wells have gone dry. As of today, they have seen some recovery within the groundwater wells and the water shortage declaration was extended for another month to allow time to evaluate the groundwater resources.

With the budget cuts, the Water Management District will have to review its priority missions. Those priority missions are strictly set in statute and are: water quality, water quantity, flood protection and protection of natural systems.

For the past eight years, Mrs. Sylvia Tatum has served as Bradford County's representative on the SRWMD Board. Her term was up March 1, but she will continue to serve until the governor appoints another board member. He has been unsuccessful in finding someone to serve in this capacity and solicited the Commission's assistance with the search.

Inced by inquiry of Chairman Chandler, Mr. Still addressed the impacts of the transfer of water to South Florida. The Water Management will oppose any transfers of water from this district.

Chairman Chandler recognized Ms. Macey for presentation of an item for consideration.

**SHIP LOCAL HOUSING ASSISTANCE PLAN (LHAP) REVISIONS AND APPROVAL OF LOAN EXPENSE:**

Ms. Macey reviewed the [proposed revisions](#) to the LHAP for fiscal years 2008-2010. The proposed revisions come at the recommendation of the Affordable Housing Board.

*On Motion of Commissioner Lewis, Seconded by Commissioner Hersey, the Board unanimously declared this item an emergency.*

*On Motion of Commissioner Thomas, Seconded by Commissioner Hersey, the Board unanimously approved the revisions to the LHAP as presented and approved the [purchase assistance loan](#) for Linda Watson.*

---

**APPROVE PAYMENT OF BILLS – COMMISSIONER COOPER:**

*On Motion of Commissioner Cooper, Seconded by Commissioner Lewis, the Board unanimously approved payment of the bills as reviewed.*

(A list of the bills is on file in the Finance Department of the Office of the Clerk.)

---

**PUBLIC COMMENTS:** None.

---

**COUNTY ATTORNEY REPORTS – TERRY BROWN:** None.

---

**COUNTY MANAGER REPORTS – BRAD CARTER:**

--The Department of Transportation CIGP [Supplement Agreement No. 2](#) for SE 144<sup>th</sup> Street discussed in the workshop requires approval.

*On Motion of Commissioner Lewis, Seconded by Commissioner Thomas, the Board unanimously approved the agreement.*

--Also discussed in the workshop, the [City of Starke has approved](#) the County's offer of \$14.00 per ton surcharge for solid waste. After Board approval, it will be referred to the New River Board for adjustment.

*On Motion of Commissioner Thomas, Seconded by Commissioner Lewis, the Board unanimously accepted the \$14.00 per ton surcharge for the City of Starke.*

(03-11-08 Workshop and Regular Meeting)

--As discussed in the workshop, Mr. Green would like permission to advertise an RFP for the Fiber-Optic Ring Project.

*On Motion of Commissioner Cooper, Seconded by Commissioner Hersey, the Board unanimously authorized the advertisement of the RFP for the Fiber-Optic Ring Project as presented by Mr. Green during the workshop.*

Mr. Carter said that he has nothing else to present, unless the Commission wants to address the impact fees.

Commissioner Chandler suggested addressing the impact fees at the next mid-month meeting.

---

**CLERK REPORTS – RAY NORMAN:** None

---

### **COMMISSIONER'S COMMENTS**

Commissioner Lewis, Commissioner Chandler, Commissioner Thomas, and Commissioner Hersey all commended the Road Department for a job well done during the weekend rains.

#### **Commissioner Hersey commented on the following:**

--Based on the action taken by the New River Solid Waste Association Board to hire Jones Edmonds as the Engineer, Bradford County could be eligible to receive additional savings.

Mr. Carter said that he would check into it and report to the Commission.

---

#### **CHAIRMAN COMMENTS – ROSS CHANDLER:**

--The D.O.T. Five-Year Work Plan, which includes SCRAP and SCOP, is contingent on the availability of funding. There are some important strategic items that the Florida Association of Counties and Small County Coalition need to be aware of. The County does pay these organizations for their representation, but it is also critical to have personal representation in Tallahassee.

Ms. Macey has brought it to his attention that there is a tremendous amount of money available through documentary stamps. The larger counties receive most of these funds. The Small County Coalition could assist with making sure Bradford County receives its fair share of that money to be used for the Housing Incentive Program and SHIP.

--He has also passed on to Ms. Macey information concerning funds that have become available to those with disabilities and handicaps.

Commissioner Cooper said that there is a general consensus that SCOP and SCRAP will be renewed. The 8-mill requirement in SCRAP is being reviewed. With the new statutory rollback, many small counties were taken under 8 mills, which made them unqualified for SCRAP funds.

(03-11-08 Workshop and Regular Meeting)

The manner in which House Bill No. 699, relating to Affordable Housing, was drafted, is a redistribution of existing monies, which means you are taking from the rich and giving to the poor. This is generally a hard thing to do in the legislative process. There is a tremendous surplus in that trust fund, and there are about 20 small counties who receive \$350,000.00, which is the minimum allocation. That amount could be doubled and it would not even touch a month's worth of interest that is generated off that trust fund. If the legislature can be convinced not to take from the "Palm Beach and Broward" counties but rather increase the \$350,000.00 minimum allocation, this would be a tremendous impact for Bradford County as well as other small counties.

Chairman Chandler said that Commissioner Cooper has been an excellent advocate for Bradford County. He is very well recognized and respected by the Small County Coalition, the Florida Association of Counties, as well as all over the state. As everyone is aware, Commissioner Cooper will not be seeking re-election. Hopefully, someone will continue his quality of influence and advocacy for Bradford County.

---

**ADJOURN**

There being no further business, the meeting adjourned at 7:25 p.m.

**BOARD OF COUNTY COMMISSIONERS  
BRADFORD COUNTY, FLORIDA**

---

**ROSS CHANDLER, CHAIRMAN**

**ATTEST:** \_\_\_\_\_  
**RAY NORMAN, CLERK OF COURTS**

Minutes prepared by Marlene Stafford, Deputy Clerk